

WEST VIRGINIA LEGISLATURE

2026 REGULAR SESSION

Introduced

House Bill 5234

By Delegates Moore, Funkhouser, Horst, Dittman,
Shamblin, Petitto, Pritt, Kimble, Hite, Jeffries, and
Phillips

[Introduced February 05, 2026; referred to the
Committee on the Judiciary]

1 A BILL to amend and reenact §3-3-5 of the Code of West Virginia, 1931, as amended, relating to
 2 absentee voting; and requiring certain information be included on a form and inserted into
 3 the envelope with an absentee ballot returned by a qualified absentee voter, which
 4 information is sufficient for election officials to confirm the voter's identity with a high
 5 degree of confidence without publishing the voter's personal information or signature
 6 image.

Be it enacted by the Legislature of West Virginia:

ARTICLE 3. VOTING BY ABSENTEES.

§3-3-5. Voting an absentee ballot by mail or electronically; penalties.

1 (a) Upon oral or written request, the official designated to supervise and conduct absentee
 2 voting shall provide to any voter of the county, in person, by mail, or electronically, the appropriate
 3 application for voting absentee as provided in this article. The voter shall complete and sign the
 4 application in his or her own handwriting or, if the voter is unable to complete the application
 5 because of illiteracy or physical disability or if the voter is a qualified first responder as defined in
 6 §3-3-1(c)(3) of this code:

7 (1) The person assisting the voter and witnessing the mark of the voter shall sign his or her
 8 name in the space provided; or

9 (2) The person, if eligible to vote by electronic absentee ballot due to physical disability or
 10 is a qualified first responder as defined in §3-3-1(c)(3) of this code, may complete and verify the
 11 application by available electronic means prescribed by the Secretary of State.

12 (b) Completed applications for voting an absentee ballot by mail are to be accepted when
 13 received by the official designated to supervise and conduct absentee voting in person, by mail, or
 14 electronically within the following times:

15 (1) For persons eligible to vote an absentee ballot under the provisions of §3-3-1(b)(3) of
 16 this code, relating to absent uniformed services and overseas voters, not earlier than January 1 of
 17 an election year or 84 days preceding the election, whichever is earlier, and not later than the sixth

18 day preceding the election, which application is to, upon the voter's request, be accepted as an
19 application for the ballots for all elections in the calendar year; and

20 (2) For all other persons eligible to vote an absentee ballot by mail or electronically, except
21 qualified first responders, not earlier than January 1 of an election year or 84 days preceding the
22 election, whichever is earlier, and not later than the sixth day preceding the election; and

23 (3) For qualified first responders as defined in §3-3-1(c)(3) of this code, not earlier than the
24 13th day preceding the election, and not later than 5:00 p.m. on the day before the election.

25 (c) Upon acceptance of a completed application, the official designated to supervise and
26 conduct absentee voting shall determine whether the following requirements have been met:

27 (1) The application has been completed as required by law;

28 (2) The applicant is duly registered to vote in the precinct of his or her residence and, in a
29 primary election, is qualified to vote the ballot of the political party requested;

30 (3) The applicant is authorized for the reasons given in the application to vote an absentee
31 ballot by mail or electronically;

32 (4) The address to which a ballot is to be mailed is an address outside the county if the
33 voter is applying to vote by mail under §3-3-1(b)(2)(A), §3-3-1(b)(2)(B), §3-3-1(b)(3), or §3-3-
34 1(b)(4) of this code;

35 (5) The applicant is not making his or her first vote after having registered by postcard
36 registration or, if the applicant is making his or her first vote after having registered by postcard
37 registration, the applicant is subject to one of the exceptions provided in §3-2-10 of this code; and

38 (6) No regular and repeated pattern of applications for an absentee ballot by mail for the
39 reason of being out of the county during the entire period of voting in person exists to suggest that
40 the applicant is no longer a resident of the county.

41 (d) (1) If the official designated to supervise and conduct absentee voting determines that
42 the required conditions have been met for voting an absentee ballot by mail, two representatives
43 that are registered to vote with different political party affiliations shall sign their names in the

44 places indicated on the back of the official ballot. If the official designated to supervise and conduct
45 absentee voting determines the required conditions have not been met or has evidence that any of
46 the information contained in the application is not true, the official shall give notice to the voter that
47 the voter's absentee ballot will be challenged as provided in this article and shall enter that
48 challenge.

49 (2) If the official designated to supervise and conduct electronic voting determines that a
50 voter is eligible to submit an electronic ballot because the voter is an absent uniformed services
51 voter or overseas voter or a person with a physical disability, or a qualified first responder as
52 defined in §3-3-1(c)(3) of this code, the official designated to supervise absentee voting shall
53 cause the absentee ballot to be transmitted electronically in the manner required for the electronic
54 ballot marking tool or other electronic means.

55 (e)(1) Beginning on the 46th day prior to election day, within one day after the official
56 designated to supervise and conduct absentee voting has both the completed application and the
57 ballot, the official shall provide to the voter at the address given on the application, or by the
58 appropriate electronic delivery method, the following items as required and as prescribed by the
59 Secretary of State:

60 (A) One of each type of official absentee ballot the voter is eligible to vote, prepared
61 according to law;

62 (B) For persons voting absentee ballot by mail, one envelope, unsealed, which may have
63 no marks except the designation "Absent Voter's Ballot Envelope No. 1" and printed instructions to
64 the voter;

65 (C) For persons voting absentee ballot by mail, one postage paid envelope, unsealed,
66 designated "Absent Voter's Ballot Envelope No. 2";

67 (D) Instructions for voting absentee by mail or electronically;

68 (E) For electronic systems or transmission, an electronic means by which eligible voters
69 with physical disabilities may mark the absentee ballot without assistance, as prescribed by the

70 Secretary of State; and

71 (F) Notice that a list of write-in candidates is available upon request; and

72 (G) A form requiring the following information of the voter's registration to be provided by
73 the voter, which shall be inserted into Envelope No. 1:

74 (i) Name;

75 (ii) Legal residence physical address;

76 (iii) Date of birth;

77 (iv) A statement of the voter's eligibility as prescribed by the Secretary of State and notice
78 of the penalty for false swearing;

79 (v) Last four digits of the voter's social security number, or the voter's driver's license
80 number or state-issued identification number: *Provided*, That if a voter does not have a social
81 security number, driver's license number or state-issued identification number, the voter shall sign
82 an attestation under oath as prescribed by the Secretary of State, which shall be witnessed by a
83 person of the voter's choice, of the voter's lack of personally identifying information;

84 (vi) Voter's signature, or voter's mark and the signature of the person assisting the voter
85 and witnessing the mark of the voter who shall sign in the space provided; and

86 (vii) Written instructions for voting an absentee ballot.

87 (2) If the voter is an absent uniformed services voter or overseas voter, as defined by 42
88 U.S.C. § 1973, *et seq.*, the Uniformed and Overseas Citizens Absentee Voting Act of 1986, or is a
89 qualified first responder as defined in §3-3-1(c)(3) of this code the official designated to supervise
90 and conduct absentee voting shall transmit the ballot to the voter via mail, or electronically, as
91 requested by the voter. If the voter does not designate a preference for transmittal, the clerk may
92 select either method of transmittal for the ballot. If the ballot is transmitted electronically pursuant
93 to this subdivision, the official designated to supervise and conduct absentee voting shall also
94 transmit electronically:

95 (A) A waiver of privacy form, to be promulgated by the Secretary of State;

96 (B) Instructions for voting absentee by mail or electronically;

97 (C) Notice that a list of write-in candidates is available upon request; and

98 (D) A statement of the voter affirming the voter's current name and address and whether or
99 not he or she received assistance in voting.

100 (f) The voter shall mark the ballot alone: *Provided*, That the voter may have assistance in
101 voting according to the provisions of §3-3-6 of this code.

102 (1) After the voter has voted the ballot or ballots to be returned by mail, the voter shall:

103 (A) Place the ballot or ballots in envelope no. 1 and seal that envelope;

104 (B) Place the sealed envelope no. 1 in envelope no. 2 and seal that envelope, complete
105 and sign the form containing information of the voter's registration;

106 (C) Complete and sign the forms on envelope no. 2; and place envelope no. 1 and the
107 signed form containing information of the voter's registration into envelope no. 2 and seal
108 envelope no. 2; and

109 (D) Return that envelope to the official designated to supervise and conduct absentee
110 voting.

111 (2) If the ballot was transmitted electronically as provided in subdivisions (1) or (2),
112 subsection (e) of this section, the voter shall return the ballot electronically, in the manner
113 prescribed by the Secretary of State, or the voter may return the ballot by United States mail, along
114 with a signed privacy waiver form.

115 (g) Except as provided in subsection (h) of this section, absentee ballots returned by
116 United States mail or other express shipping service are to be accepted if:

117 (1) The ballot is received by the official designated to supervise and conduct absentee
118 voting no later than the day after the election; or

119 (2) The ballot bears a metered mail mark or postmark of the United States Postal Service
120 dated no later than election day and the ballot is received by the official designated to supervise
121 and conduct absentee voting no later than the hour at which the board of canvassers convenes to

122 begin the canvass.

123 (h) Absentee ballots received through the United States mail from persons eligible to vote
124 an absentee ballot under §3-3-1(b)(3) of this code, relating to uniform services and overseas
125 voters, are to be accepted if the ballot is received by the official designated to supervise and
126 conduct absentee voting no later than the hour at which the board of canvassers convenes to
127 begin the canvass.

128 (i) Voted ballots submitted electronically are to be accepted if the ballot is received by the
129 official designated to supervise and conduct absentee voting no later than the close of polls on
130 election day: *Provided*, That for uniform services and overseas voters, the Secretary of State's
131 office shall enter into an agreement with the Federal Voting Assistance Program of the United
132 States Department of Defense to transmit the ballots to the county clerks at a time when two
133 individuals of opposite political parties are available to process the received ballots. For persons
134 casting absentee ballots electronically due to physical disability or by qualified first responders as
135 defined in §3-3-1(c)(3) of this code, the county clerk shall designate two individuals of opposite
136 political parties to process the received ballots in the manner required by the particular electronic
137 ballot marking tool or other electronic means of returning the electronic absentee ballot.

138 (j) Ballots received after the proper time which cannot be accepted are to be placed
139 unopened in an envelope marked for the purpose and kept secure for 22 months following the
140 election, after which time they are to be destroyed without being opened.

141 (k) Absentee ballots which are hand delivered are to be accepted if they are received by
142 the official designated to supervise and conduct absentee voting no later than the day preceding
143 the election: *Provided*, That no person may hand deliver more than two absentee ballots in any
144 election and any person hand delivering an absentee ballot is required to certify that he or she has
145 not examined or altered the ballot. Any person who makes a false certification violates §3-9-1 *et*
146 *seq.* of this code and is subject to those provisions.

147 (l) Upon receipt of the sealed envelope, the official designated to supervise and conduct

148 absentee voting shall:

149 (1) Enter onto the envelope any other required information;

150 (2) Review the voter registration information form and confirm the information provided and
151 signature affixed thereto match the voter's official registration record, then enter the challenge, if
152 any, to the ballot;

153 (3) Enter the required information into the permanent record of persons applying for and
154 voting an absentee ballot in person; and

155 (4) Place the sealed envelope into a ballot box that is secured by two locks with a key to
156 one lock kept by the president of the county commission and a key to the other lock kept by the
157 county clerk.

158 (m) Upon receipt of a ballot submitted electronically pursuant to subdivision (2), subsection
159 (f) of this section, the official designated to supervise and conduct absentee voting shall place the
160 ballot in an envelope marked "Absentee by Electronic Means" with the completed waiver when
161 appropriate: *Provided*, That no ballots are to be processed without the presence of two individuals
162 of opposite political parties.

163 (n) All ballots received electronically prior to the close of the polls on election day are to be
164 tabulated in the manner prescribed for tabulating absentee ballots submitted by mail to the extent
165 that those procedures are appropriate for the applicable voting system. The clerk of the county
166 commission shall keep a record of absentee ballots sent and received electronically.

NOTE: The purpose of this bill is to protect absentee voters' personal information from being displayed on the outside of an absentee ballot envelope sent through the mail, and to require personally identifiable information to be provided with an absentee ballot, which information is to be reviewed by county election officials and verified against official registration records to confirm the identity of absentee voters.

Strike-throughs indicate language that would be stricken from a heading or the present law and underscoring indicates new language that would be added.